RESEARCH REPORT: 
ACCOUNTING FOR ILLICIT ARMS FLOWS 

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Abstract

Previous research on the illicit arms trade, drawing on both qualitative and quantitative information, highlights the prominent role played by certain actors and locales, especially those within the territories of the former Soviet bloc. Much of this research is descriptive, endeavoring to identify transferred weapons and the routes they take to conflict zones and lawless areas; the dealers, brokers, financiers, and transporters that facilitate these arms flows; and the consequences of these illicit flows for military conflict and criminal violence. But some of these studies have also suggested several reasons for the centrality of former Soviet-bloc countries in dark arms supply networks—for example, the abundance of Cold War weapons surpluses, corruption, and the political-economic legacies of socialist rule. My aim here is to describe the illicit arms trade drawing on insights from social network theory, to further illuminate the contours of this arms trade using data I have collected for the 1998-2005 period, and to estimate some simple linear models to explain the prominence of countries as the origins and destinations of illegal weapons flows. The findings indicate that internal conflict, corruption, and arms embargoes correlate with the centrality of a state locale in the illicit arms network, but also that these factors are not sufficient to account for the importance of the former Soviet bloc. I conclude by considering some prospects for advancing my data collection efforts.

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ACCOUNTING FOR ILLICIT ARMS FLOWS

Comprehensive and reliable longitudinal data on the volume of the SALW trade are now becoming available and developments over the past two decades point to an increase in the flow of this type of weaponry. The proliferation of low-intensity warfare, conflicts in which SALW figure prominently, is a source of increased demand, while stocks of military surplus created by the dissolution of the Warsaw Pact and the collapse of the Soviet Union vastly increased supply. Light weaponry continues to be produced—by an expanding number of manufacturers, many of them driven to export in order to achieve economies of scale—and some of this is added to the second-hand equipment circulating in today’s war zones.¹

Of this trade in SALW, the value of which has been estimated at $5.8 billion per year, probably 10-20 percent occurs in the black and gray markets.² Information about the illicit arms


trade abounds, particularly in the form of investigative journalism and reports on the field activities of intergovernmental and nongovernmental organizations involved in small arms control and disarmament. Although much of this information has been gathered, collated, and examined by researchers in the academic and activist communities, systematic data collection and analysis has yet to proceed very far. Data collection itself is a formidable task. Aside from the obvious difficulty deriving from the efforts of black marketeers to keep their activities out of view, the variety of actors, locales, equipment, and forms of transaction involved in the illicit arms trade presents a major challenge for any attempt to catalog them in a systematic way. Nevertheless, some progress is being made and it is not too early to begin mapping the structure of black market transfers of SALW.

I do four things in this paper. First, I discuss illicit arms transfers in the context of illegal markets and social networks. Scholars who have examined social networks as distinctive forms of organization offer insights that I find useful for understanding the illicit arms trade, the role of social capital in the functioning of these trafficking networks, and their resiliency despite the efforts of militaries and law enforcement to curtail this lethal trade. Second, I illuminate some of the structural features of the illicit arms trade using data from a database I have been assembling on illicit arms transfers worldwide. Third, I estimate some simple linear models to explain some of the variation in the prominence of state locales as either origins or destination of illegal weapons flows. These suggest that internal conflict, corruption, and arms embargoes correlate with the centrality of a state locale in the illicit arms network, but also that these factors are not sufficient to account for the importance of the former Soviet bloc. Finally, I conclude with some speculation on what might be required to automate part of the coding process for generating
illicit arms transfer data.

Supply of Illicit Arms

Virtually all illicit arms transfers are SALW, and in this category of armament researchers generally include pistols, rifles, assault rifles, carbines, machine guns, hand-held and mounted grenade launchers, portable anti-tank and anti-aircraft guns, portable missile launchers, and small caliber mortars. In any given geographic space, the stock of illicitly acquired weaponry may come from three basic sources: government stocks, local manufacture, and imports.³

Weapons may leak from government stocks because they are either stolen or sold. In the context of domestic unrest, armories and ammunition depots are often the target of raids by rebel fighters.⁴ Government arms shipments are susceptible to interception in transit as well. Of course, the vulnerability of government stocks to theft is a function of the regime’s capacity to guard weapons facilities and its legitimacy in the eyes of the guardians. Not all theft is the consequence of overwhelming force deployed by raiding parties. Military or security personnel may offer various levels of assistance, even by simply looking the other way, when their allegiances or sympathies begin to lean away from the sitting government. Soldiers, police, or other officials may be similarly motivated to sell the arms at their disposal, but typically these illicit sales are driven by personal gain, or just necessity borne of dire economic circumstances.

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Lastly, because taking up arms against the government is illegal, weapons captured from government forces during the course of battle are also gotten illegally.

Most illicit weaponry was legally produced; it is only later that laws are broken by virtue of the manner in which possession has been transferred from one party to another. However, in areas of persistent conflict, illicit local production and refurbishment may emerge to help meet the high demand for small arms and explosives. Much of this takes place in private workshops or residences and is best characterized as craft production. As governments almost never sanction this sort of local manufacture, these arms add to a region’s illicit stocks as soon as they leave the gunsmith’s workbench.5

Illegally obtained weapons are often shipped across state borders. But not all illicit arms transfers start as leakages from the government arsenals. Governments themselves may covertly supply anti-government forces in other states. These transfers typically violate laws operating in the destination country, sometimes the laws of the supplying state, and, arguably, international law as well.6 Clearer violations of international law are arms transfers undertaken, authorized, or

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6 The Iran-Contra affair involved the Reagan administration’s covert and illegal sale of arms to Iran, which was subject to a U.S. arms embargo because the U.S. State Department had designated the country a state sponsor of terrorism. Relevant international law may include the Friendly Relations Declaration (UN General Assembly Resolution 2625, October 1970), which asserts that “no State shall organize, assist, foment, finance, incite or tolerate subversive, terrorist or armed activities directed towards the violent overthrow of the regime of another State, or interfere in civil strife in another State.” The Arms Trade Treaty, which entered into force in December 2014, sets the bar higher, prohibiting arms transfers if the supplying government has reason to believe that “the arms or items would be used in the commission of genocide, crimes against humanity, grave breaches of the Geneva Conventions of 1949, attacks directed against civilian objects or civilians protected as such, or other war crimes.” Neither instrument singles out illicit arms transfers, though. The Illicit Firearms Protocol to the Convention against Transnational Organized Crime, adopted by the UN General Assembly in 2001, does not itself prohibit illicit arms transfers, but directs state parties to adopt legislation criminalizing illicit arms manufacturing and trafficking. See Clare Da Silva and Brian Wood, eds., Weapons and International Law: The Arms Trade Treaty (Ghent: Larcier Group, 2015); “Breaking New Ground? The Arms Trade Treaty,” in Small Arms Survey 2014: Women and Guns (Geneva: Small Arms Survey, 2014), chap. 3; Zeray Yihdego, The Arms Trade and International Law (Oxford: Hart
otherwise facilitated by governments that nevertheless contravene United Nations arms embargoes; they violate the UN Charter, which obligates states to accept and carry out the decisions of the Security Council. These transfers, along with sanctions-busting arms shipments by nonstate actors, whether motivated by political or economic considerations, add to the stock of illicit weaponry within a geographic locale. ⁷

For an illicit international arms transfer to be completed, three types of actions must occur. First, the arms must become available for transfer through any of the sources mentioned above, namely government arsenals (whether by theft, leakage, or diversion) or illicit production. Second, they must be transported from one state locale to another. And third, they must be collected by a recipient (whether intended or unintended). An actual sequence of events may be, and typically is, complicated in various ways—for example, by the involvement of multiple brokers, transporters, and transshipment points—but these are the most basic components. The failure of any one of these components will thwart the transfer, and each is the target of those wanting to address the problem of illicit arms transfers from the supply side.

Against this seeming vulnerability is the fact that there are multiple sources and parallel transfer channels available to illicit arms traffickers, which makes supply-side approaches to arms control extraordinarily difficult. Illegal weapons may move through two or more state jurisdictions, as well as possibly ungoverned areas like the high seas or the territories of failed and failing states. As Markowski et al. conclude, “The odds are clearly in favor of illicit arms

users and suppliers who, given the scope for channel redundancy, can easily tie the sources of supplies to their illicit destination. [T]o be effective, governments would have to cut/disable a large number of active and dormant channels. To achieve this would require both superior intelligence and massive resources.”

Illicit Arms Trafficking

Arms sales, in general, are economic transactions, but these transactions are typically governed by more than market forces. State-sanctioned arms transfers, especially those involving major weapons systems (aircraft, armored vehicles, missile systems, etc.), are often elements in an ongoing political-military relationship between governments. They are undertaken for the purpose of enhancing the military capability of the receiving state, but they may also afford the supplier some degree of political influence over the recipient—although frequently less than expected—and signal to third parties that the supplier has some interest in the military security of the recipient. On average, the “political content” of small arms sales is probably lower than major weapons transfers. They do not entail the transfer of high levels of military capability and need not represent a significant measure of commitment by the supplier to the recipient’s security. Other things equal, we can suppose therefore that small arms transfers more closely approximate economic transactions in a free market.

It is difficult to know whether illicit arms transfers have this same characteristic. Many of the actors involved in illicit arms supply are simply out to make a profit and have little interest in

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the security or political purposes of arms recipients. However, some suppliers (and brokers, transporters, and financiers) are very much committed to political and military aims of those on the receiving end of illicit arms shipments, something we would expect, for example, when diasporas are involved. In any case, whether driven on the supply side by economic or political considerations, or both, illicit transfers would seem to further require a degree of trust and shared commitment to an underground system of exchange. It is, of course, common to refer to the trade in illicit weapons as a black market, but the transnational flow of these goods is affected by a wider range of political, ideological, and/or ethnonational factors than other illicit flows, like illegal narcotics, stolen or counterfeit goods, or contraband minerals.

Social network theory is proving useful in the analysis of “dark networks”—adversarial networks, like terrorist organizations or insurgencies, and criminal networks engaged in various forms of illicit trafficking and proliferation. Law enforcement and national security policymakers, in particular, have been interested in understanding the features of these dark networks that allow them to adapt to a changing environment, including efforts by police and military forces to defeat their activities and dismantle their organizations. Scholarship in sociology, economics, criminology, and political science is contributing to this understanding and providing a set of analytic tools to describe social networks, both their resiliencies and vulnerabilities.9

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Dark networks typically face a trade-off between efficiency and security. As an organization, the network allows members to overcome barriers to collective action—the production and distribution of weapons, drugs, subversion, terror, etc.—thereby generating private and/or collective gains for participants. But these networks operate in risky environments and participants must be attentive to their exposure to external threats. Internally, trust and mutual commitment to a profitable covert enterprise may be enough to maintain the concealment necessary for network security. And when not, the threat of violence may suffice. A trade-off between efficiency and security exists because active networks are more likely to become exposed and fall victim to the disruptive efforts of military and law enforcement authorities.

Although it is often assumed that dark networks prioritize security over efficiency, according to Morselli et al., this is not always the case. “When the objective involves a monetary outcome… participants expect a pay-off for their involvement in the network, and as a result, action must be played out within a reasonably short time frame. When the objective is ideological… a network may law low and wait for the right moment to act.\(^\text{10}\)

Some illicit arms trafficking networks have long-term political or ideological goals,
especially those connected to diasporas supporting armed groups operating in their homelands. However, most participants on the supply side of the illicit arms trade are out to turn a profit in a competitive black market. That is, arms trafficking networks are more likely to function in a ways that compromise their security, all else equal. Some suppliers, brokers, or transporters may operate in market niches, most likely attached to particular geographic locales, and therefore face little competition, but others must devote some of their energies to outmaneuvering others for clients. They also increase their take by squeezing those they must deal with up and down the supply and distribution chain. Such imperatives are not different in kind from the competitive forces operating in legal markets, but the temptation to defect is undoubtedly present and may threaten to undermine the mutual trust and reciprocity that seem essential for the functioning of dark networks.

Such competitive dynamics, along with generally high volume of arms trafficking activity, work against concealment and create vulnerabilities. Bruinsma and Bernasco have examined three criminal groups whose activities have two important features in common with illicit arms trafficking other than the need to operate underground. Heroin smuggling, human trafficking, and the transnational trade in stolen cars (i) serve a market and (ii) involve the movement of illegal goods and services across long distances. They find that activities characterized by higher levels of criminal and financial risk require collaboration grounded on substantial mutual trust, which is most likely to be a feature of cohesive social networks. In the case of heroin smuggling, the riskiest of the three criminal enterprises examined, that cohesion derives from ethnic and other demographic homogeneities. Turkish groups figure prominently in the heroin trade (at least destined for the Netherlands, a focus of the Bruinsma and Bernasco
study) and those that work most closely together at the different stages of the process tend to be of similar age and social class, and hail from the same regions of the country.  

It is hard to say whether, in terms of criminal and financial risk, the illicit arms trade has more in common with heroin smuggling or purportedly less-risky trafficking in humans or stolen automobiles. And, as will become clear in a subsequent section, my data are not now sufficiently fine-grained to allow me to illuminate the degree of ethnic, religious, or ideological cohesion—and, by implication, trust—present in illicit arms trade networks. But, as a hypothesis, it is reasonable to posit that illicit arms networks that operate in higher risk environments—for example, in geographic locales with a robust police and/or military presence, or spanning long distances with multiple sites of potential vulnerability—are composed of more socially homogeneous groups. The social cohesion created by ethnic, religious, or ideological bonds reduces the likelihood of defection and thus the risks of exposure in an extralegal setting.

**Mapping the Illicit Arms Trade**

More theoretical work needs to be done in order to fully conceptualize the illicit arms trade as a social network, or as a multitude of intersecting networks. However, while it may be somewhat premature to proceed with empirical analysis, I believe that the network characteristics of the illicit arms trade are sufficiently compelling that it is appropriate to simultaneously explore its structural features using some of the quantitative methods developed for social network analysis.

The focus of social network analysis (SNA) is less on the attributes or behavior of actors than on the structural dimensions of their social environment, which are distilled from the overall

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pattern of relationships or exchanges among the actors. The social network itself is defined as the group of actors and the relationships or interactions that link them, and SNA methods are applied once it is assumed (or demonstrated) that a group of actors constitutes a network. That is, SNA is not a means of distinguishing networks from other forms of social organization, like anarchical or hierarchical forms, nor does it provide a way to assess the degree of “networkness” characterizing a given social grouping. The premise of SNA is that the organization of a set of interrelated actors bears some resemblance to a social network and that it is therefore useful to examine its structural dimensions.\footnote{12}

My Illicit Arms Transfers Database (IATD) is an evolving dataset consisting of information gleaned from news and other reports of illegal arms shipments crossing interstate borders.\footnote{13} The goal is to systematize the large amount of information that exists about the international black market in armaments so that some of these data might be subjected to social scientific analysis. At this time, the IATD’s content derives solely from materials collected by the Norwegian Initiative on Small Arms Transfers (NISAT), affiliated with the International Peace Research Institute in Oslo. Although the primary focus of NISAT’s quantitative data collection efforts is the legal trade in small arms and light weapons, it also maintains a “Document Library,” which includes a collection of news stories and investigative reports on the


\footnote{13} “Evolving” is, frankly, a charitable description; “stalled” or “sputtering” may be more accurate, for reasons discussed later. For a full description of IATD coding procedures, including a complete list of variables and definitions, see David Kinsella, “Illicit Arms Transfers Database: Coding Manual,” December 2012; available at \url{web.pdx.edu/~kinsella/iatcode.pdf}. See also Jason E. Strakes, “Illicit Arms Transfers: Linking Weapons Characteristics and Strategic Applications,” \textit{Defense and Security Analysis} 24 (2008), pp. 61-64.
illicit arms trade under the theme “Black Market.” These accounts, which range widely in content and format, are collated into country folders based on the locale of the events described therein. NISAT obtains reports from multiple news organizations, as well as other organizations providing information on the black market arms trade.\textsuperscript{14} These reports provide the raw information upon which the IATD is built.

The unit of observation in the IATD is an illicit arms transfer “event,” defined as coterminous with a particular arms shipment’s journey from source to recipient, possibly intercepted along the way. Each record in the database consists of data describing that event, including the actors and locations involved in the shipment’s journey from originator to recipient (or interceptor), as well as the information source. Most variables in the database are event descriptors and can be grouped as they pertain to (a) the \textit{source} of the arms shipment, (b) those involved in the arms \textit{deal}, (c) the \textit{characteristics} of the arms shipped, (d) the \textit{journey} that the shipment took after leaving the source, and (e) the shipment’s \textit{destination}. At present, there are over 60 variables in the database used to describe characteristics of different types of illicit transfers, although most records contain missing data for many of these variables simply due to the paucity of information on black market transactions.

The stories and reports collected by NISAT vary widely in the amount of useful information they contain. Some articles include detailed accounts of arms shipments from manufacturer to purchaser, including any number of participating intermediate dealers, brokers, and shipping agents.\textsuperscript{15} Other reports include no codable event information at all. Some reports

\textsuperscript{14} See NISAT: Norwegian Initiative on Small Arms, Transfers, “Black Market,” nisat.prio.org/Document-Library/Theme/?theme=4. The web-based database does not provide access to the full document collection without permission from NISAT.

\textsuperscript{15} Dealers are those middlemen who buy and sell the arms, in effect taking temporary ownership of the weapons along the way. Brokers are those who facilitate the arms deals. They bring parties together, perhaps helping with
provide a wealth of background information, like previous events in ongoing arms-supply relationships. Others pick up a particular shipment’s journey midstream, as when one military organization supplies another organization, without any indication of where the first group acquired the weaponry. Even when reports contain complete information, the events themselves exhibit a wide range of forms. There is substantial variation in the number and type of intermediaries engaged in illicit transfers, the nature of the illegalities involved (forged end-user certificates or cargo manifests, arsenals theft, etc.), and whether transfers were intercepted by state authorities or someone else other than the intended recipient.

Ideally, because I am conceptualizing the illicit arms trade as a social network, the nodes in the network would represent actors (individuals or collectivities) involved in the arms transfers. The IATD includes actor-level information, but these data are not at present sufficiently developed and cross-checked to warrant the application of either descriptive or inferential SNA methods. Instead, nodes are operationalized here as locales: state-administered territories wherein these actors operate and where illicit weapons shipments have originated, terminated, or transited. “State locales” does not mean “state actors”; although political and military officials are sometimes implicated in illicit arms transfers, this is generally not state-sanctioned activity and most states attempt to curb it.

the time span for which articles in NISAT’s Black Market Archives have been most thoroughly
coded to date. The nodeset displayed in the figure consists of 172 state locales involved in either
the legal SALW trade or the illicit arms trade, each labeled with three-letter country codes.
Nodes linked by (faintly drawn) arrows are illicit arms-trade locales (there are 141). The
remaining nonlinked nodes (or “isolates”) are those locales involved in the legal SALW trade,
but for which there are no reports of illegal transfers. The nodes in Figure 1 are arranged
according to the longitudinal and latitudinal coordinates of their capital cities and color-coded by
geographic region. SNA visualization methods include various algorithms for arranging network
nodes in two- or three-dimensional space, but using geographical coordinates is most appropriate
for my purposes. (Refined data would allow more precision in the placement of nodes, including
multiple nodes within the borders of states.) The lines connecting the nodes in Figure 1 indicate
that illicit weapons flowed from one locale to the other at least once during the 1998-2005
period. The lines are thicker and darker if there are more illicit arms-transfer events ascertained
from the reports in the NISAT archives; they do not indicate the volume of the arms flow, either
in quantity or value, which is not sufficiently documented.

[Figure 1 about here]

Another indicator displayed in Figure 1 relates to the prominence or “centrality” of the
locale in the illicit arms trade. There are several alternative ways to operationalize centrality, but
the most straightforward measure uses the number of other nodes to which a particular node is
linked: the node’s “outdegree” (transfers to other locales) or “indegree” (transfers from other
locales). A locale’s centrality, then, is its outdegree or indegree as a proportion of all possible
directed links. The larger nodes in Figure 1 represent state locales with higher indegree
centralities. Not surprisingly, the most prominent destinations for illicit arms transfers are locales in Sub-Saharan Africa, as well as other high-conflict areas in the Middle East and South Asia.

[Figure 2 about here]

Figure 2 replicates Figure 1, except that here the larger nodes are state locales with higher outdegree centralities. The prominence of former Soviet-bloc countries in the illicit arms trade is noteworthy. The three locales with the highest outdegree centralities are Russia, Czech Republic and Bulgaria, while the former Soviet bloc constitutes half of the twenty most central nodes worldwide. Figure 3 further highlights the links between and among the former Soviet-bloc countries and locales in Sub-Saharan Africa, which constitute over one-third of the 650 links shown in Figures 1 and 2. Of these, over 40 percent represent outflow links from the former Soviet bloc to Sub-Saharan Africa, while just under 40 percent are links within Sub-Saharan Africa. Figure 3 also shows the substantial number of links between former Soviet-bloc locales.

[Figure 3 about here]

Why the Prominence of the Former Soviet Bloc?

Several factors have conspired to make individuals and organizations in Russia and other former Soviet bloc locales active participants in illicit arms transfer networks. The most common explanations focus on the role of Russian military and security forces, especially the incentives and opportunities associated with the political-economic transition that accompanied the end of the cold war. The dismantling of the formidable Soviet-era military-industrial complex was remarkable. Dislocations have been documented by both insiders and outside observers, not least decommissioned weapons stocks, mothballed or underutilized military production facilities, and
an uncertain future for many military and security personnel.\textsuperscript{16} Whether motivated by economic desperation or opportunism, many of the latter had access to post-cold war arms surpluses. They also had access to military transport facilities or found common cause with others who had logistical expertise and experience moving cargo surreptitiously. As Turbiville observed, “crime and corruption in the wake of Soviet dissolution quickly began to shape and influence every dimension of state and private life. Military establishments in the region—shrinking, impoverished, and demoralized—were far from immune to these pressures, and in the case of the Russian armed forces in particular, have become major participants in the illegal diversion of weapons as well as being profoundly affected by crime in other ways.” Illicit arms trafficking and other crime had become institutionalized within the Russian military, argued Turbiville, which was, in essence, a “mafia in uniform.”\textsuperscript{17}

The former-Soviet arsenal was also hemorrhaging in the periphery. The phased withdrawal of Soviet armed forces from central and eastern Europe and the Baltic states in the early 1990s was, given the immense scale and logistical challenges, generally well managed, but


huge volumes of weapons were moved rather quickly and inevitable leakages probably left large numbers of SALW in the wake.\textsuperscript{18} The eruption of ethnic conflicts in the Caucuses—both inside Russia (namely, Chechnya) and in the post-Soviet states of Georgia, Armenia, and Azerbaijan—increased the demand for arms and presented Russian soldiers, whether deployed to put down rebellions or as peacekeepers, with opportunities to acquire much-needed cash. Violent conflicts elsewhere, like Moldova and Tajikistan, witnessed similar patterns.\textsuperscript{19}

Although research on the illicit arms trade has devoted more attention to Russia than to other former Soviet bloc countries, the figures in the previous section also highlight the prominence of eastern Europe. Phythian suggests that the similar factors were at work there: “Post-communist eastern Europe remains the prime source for black market small arms. Controls are weak and easily evaded, corruption is rife, and financial rewards are far in excess of the meagre salaries of most east European munitions workers or officials.”\textsuperscript{20} In the case of the Balkans, however, where the Yugoslav wars were fed by both the import and internal trafficking of illicit weapons, Arsovksa and Kostakos suggest that the outflow of arms, even with the end of the conflicts, has been less pronounced than we might expect given the volume of illicit stocks circulating in the Balkans. They attribute this in part to the very high internal demand for arms driven by cultural factors and a historical distrust of state institutions; these social forces seem to

\textsuperscript{18} This did not, of course, start with post-cold war deployments; Soviet military personnel returning from Afghanistan in the 1980s also sold arms and ammunition to make ends meet. See, for example, Ian Anthony, “Illicit Arms Transfers,” in Ian Anthony (ed.), \textit{Russia and the Arms Trade} (Oxford: Oxford University Press, 1998).

\textsuperscript{19} For a comprehensive overview of Russia’s role in illicit arms transfers throughout the 1990s, see John Berryman, “Russia and the Illicit Arms Trade,” \textit{Crime, Law and Social Change} 33 (2000), pp. 85-104. In addition to the Russian military, Berryman also considers the role of Russian arms manufacturers, but this is considerably less documented. See also Anthony, “Illicit Arms Transfers.”

trump an economic logic that would otherwise point to a substantial post-conflict expansion of arms exports in the face of excess supply.\textsuperscript{21} Perhaps this accounts for why, according to Figure 2 above, former Yugoslav states are not as prominent as Russia and other Eastern European countries as illicit arms export locales.

In addition to the factors associated the post-cold war dislocations experienced by defense-industrial institutions in former Soviet-bloc countries, part of the explanation for their role in the illicit arms trade probably relates to their communist legacies. The inadequacies of central planning for meeting consumer demand were apparent long before the end of the cold war. Thus, “economies of favors” developed whereby needs were satisfied by way of personal connections and informal networks of exchange.\textsuperscript{22} Such transactions were not at all rare and were not limited to party functionaries or other members of the political elite, nor were they regarded as illegal or illicit by the many rank-and-file who participated in them. Starting with this description of behavior under communism, we might hypothesize that post-communist illicit arms trade was able to draw participants from a population not unaccustomed to satisfying demand through social networks operating in the shadows of officially sanctioned practice. The argument has been put forth by Cheloukhine about Russian organized crime generally: “The growth of the shadow economy was the main catalyst forming organized crime. Racketeering, robbery, and other crimes were dangerous but predominantly secondary [during the Soviet era]. The roots of the Russian mafia lie in the innermost depths of the Russian shadow economy.”\textsuperscript{23}


\textsuperscript{22} See, for example, Alena V. Ledeneva, \textit{Russia’s Economy of Favours: Blat, Networking and Informal Exchange} (Cambridge: Cambridge University Press, 1998).

This is not to suggest that everyone who participated in the shadow economy is a potential arms trafficker, only that command economies nurtured individuals and networks that were well-positioned to take advantage of the forces of arms supply and demand unleashed by the end of the cold war and the collapse of communism.

**Some Linear Regression Results**

I have conducted some elementary statistical analyses for two purposes. First, although the global and regional patterns suggested by descriptive examinations above seem plausible and corroborate some of the findings in the qualitative literature on illicit arms flows, it would be good if the face validity of the data collected so far could be established through an investigation of some hypothesized correlates of illicit arms flows. Second, because the ultimate aim of this research is to be able to explain the illicit arms trade and understand its effects, it can be instructive to estimate some simple statistical models.

Although the previous discussion suggests that some of the explanation for the centrality of certain illicit arms-supply locales may be grounded in the post-cold war particulars of Soviet and East European political-economy, a more general proposition is that the extent to which a state locale is linked to other state locales by virtue of reported illicit arms transfers is positively related to the level of corruption in society. To test this, I estimate a linear model of outdegree centrality using the corruption perceptions index (CPI) compiled annually by Transparency International. The index is a composite measure combining indicators from various

sources—Freedom House (Nations in Transit), the World Bank (Country Policy and Institutional Assessment), the World Economic Forum (Executive Opinion Survey), the African Development Bank (Governance Ratings), and others—and ranges from 0 for the least corrupt to 10 for the most corrupt.\textsuperscript{24} To determine whether former Soviet-bloc locales have higher outdegree centralities even after accounting for corruption levels, I also include a dummy variable for just those 24 nodes.

The level of corruption should also explain a locale’s centrality as a destination for illicit arms flows. Not all illegal arms shipments arrive on desolate beaches or abandoned airstrips; law enforcement officials, including port and customs authorities, are frequently bribed or coerced to allow contraband to pass through various checkpoints. Therefore, I also use CPI to estimate a linear model of indegree centrality. The most obvious factor accounting for SALW inflows, both legal and illegal, is the presence of armed violence within a territory, so I include in the model a variable for internal conflict, measured as the radius of the conflict zone, or the sum of radii if there are multiple conflict zones within the state’s territory. Such zones include areas of armed encounters, rebel bases, and rebel-occupied territories in countries where the government confronts a rebellion. The data come from the Peace Research Institute Oslo (PRIO).\textsuperscript{25} A third independent variable in the indegree model is a dummy variable indicating whether the country is the target of either a multilateral arms embargo or bilateral arms embargoes by five or more

\textsuperscript{24} Transparency International (Global Coalition Against Corruption), “Corruption Perceptions Index 2014: In Detail”; available at \url{www.transparency.org/cpi2014/in_detail}. Sources and methods are described in the “CPI information file.” As reported, the index is really a measure of non-corruption, ranging from 0 (“highly corrupt”) to 100 (“very clean”).

\textsuperscript{25} See Johan Dittrich Hallberg, “PRIO Conflict Site 1989-2008: A Geo-Referenced Dataset on Armed Conflict,” \textit{Conflict Management and Peace Science} 29 (2012), pp. 219-232. The data and codebook are available at \url{www.prio.no/Data/Armed-Conflict/Conflict-Site/}. PRIO’s measure does not include zones outside the country whose government is being challenged, but where rebels or dislocated populations are taking refuge. Because these are also locales into which illicit arms flow, the measure is imperfect for my purposes.
states. I create this variable from data compiled by Erickson for her study of arms embargo compliance.\(^{26}\)

Both of these models are, admittedly, thinly specified.\(^{27}\) But as a proxy for the various other factors affecting the outflow or inflow of weaponry, I include as a control variable the node’s outdegree or indegree centrality computed using data on the *legal* transfers of SALW. That is, such things as population, size of armed forces, economic output, manufacturing capacity, etc., probably help to explain arms flows generally, so including a variable for centrality in the legal SALW trade should allow me to better isolate the relationship between illicit arms-trade centrality and the other explanatory factors discussed above. SALW centralities are computed using quantitative data collected by NISAT.\(^{28}\) Means and standard deviations of the variables used in the models are reported in Table 1.

[Table 1 about here]

Table 2 shows the estimated effects of corruption and former Soviet-bloc membership on a locale’s outdegree centrality in the illicit arms trade. Even this simple model (including the SALW control variable) explains 44 percent of the variance in centrality, with centrality increasing as corruption increases. The table reports standardized coefficient estimates, so we see


\(^{27}\) On the other hand, my illicit arms-transfer data are still fairly “noisy” and the purpose of these models is not only to test some propositions about what accounts for centrality in the illicit arms trade network, but also to reflect on the plausibility of explanations teased from these data. There are other, more general pitfalls associated with overly specified models. See especially Christopher H. Achen, “Let’s Put Garbage-Can Regression and Garbage-Can Probits Where They Belong,” *Conflict Management and Peace Science* 22 (2005), pp. 327-339; Philip A. Schrodt, “Seven Deadly Sins of Contemporary Quantitative Political Analysis,” *Journal of Peace Research* 51 (March 2014), pp. 287-300.

\(^{28}\) Norwegian Initiative on Small Arms Transfers, “NISAT Database of Small Arms Transfers,” February 2014; available at [nisat.prio.org/Trade-Database/Researchers-Database/](http://nisat.prio.org/Trade-Database/Researchers-Database/). Nodes are considered linked only if the value of SALW transfers totaled more than $1 million from 1998 to 2005. Other than the centrality scores and dummy variables, all other variables used in the regressions are annual averages from 1998 through 2004 or 2005.
that a standard deviation increase in corruption is associated with a 0.21 standard deviation increase in outdegree centrality. The direction of this relationship is as we expect. The locale’s membership in the former Soviet bloc also explains a significant amount variance in outdegree centrality, over and above what is explained by corruption. These countries outdegree centralities are, on average, 0.36 standard deviations higher than all countries taken together. Subsequent modeling should attempt to better specify just what it is about the former Soviet bloc that makes them more central in the illicit arms network.

[Table 2 about here]

Table 3 shows the estimated effects of internal conflict, corruption, and arms embargo, which, along with the control variable, explain half of the variance in indegree centrality. The size of the conflict area in the country is positively related to its indegree centrality, as we expect; a standard deviation increase in conflict zone radius is associated with a 0.38 standard deviation increase in centrality. As is the case with outdegree centrality, increased corruption is also associated with a higher indegree centrality, although the relationship is somewhat weaker. Finally, we see that the imposition of arms embargoes does not diminish the centrality of state locales in the illicit arms trade; quite the contrary—the indegree centralities of embargoed states are 0.41 standard deviations higher than all states together, on average.

[Table 3 about here]

Although the expected effect of internal conflict on demand for weaponry is positive whether those arms are transferred legally or illegally, both corruption and embargoes are likely to have opposite effects on legal versus illicit transfers. Indeed, while Table 3 indicates that indegree centrality in the illicit arms trade is higher for states with higher levels of corruption and
those subject to multilateral arms embargoes, Table 4 suggests that higher corruption diminishes the country’s prominence as a destination for legal SALW transfers, as does the imposition of embargoes. Although state-sanctioned SALW exports feed local conflicts, the good news is that they are not insensitive to poor governance and transparency by importers, or to multilateral sanctions. The bad news is that the illicit arms trade is there to supply the unmet demand.

[Table 4 about here]

The results of some fairly simple linear regressions seem to affirm a few basic elements of a causal explanation of illicit arms supply. The prominence of locales serving as either the origin or the destination of illegal arms transfers is associated with higher levels of corruption. The most central destinations for illicit transfers are those with larger conflict zones and those subject to arms embargoes. These statistical findings are not exactly earth-shattering, but if nothing else it is reassuring that some of our intuitions are supported by an initial analysis of data that are noisy and incomplete, and are likely to retain certain limitations even with further effort to clean and expand the database. The data do tell a believable story.

Possible Next Steps for Data Collection

Serious and sustained coding of illicit arms transfer events for my IATD has languished over the last several years, mainly due to the limited availability of human and financial resources. Returning to this project now, I am exploring the possibility machine coding or at least machine-assisted human coding. Some of the tasks necessary for improving and updating IATD should lend themselves to automated text processing. The corpus for this project consists of about 26,000 documents covering the period 1998 to 2015. Although I have only coded
documents through 2005—about 7,000, with very many of these containing no relevant data—that leaves a lot left to code. These documents were collected by NISAT and catalogued as pertaining the black market in arms transfers. That is, I have not attempted to assemble documents independently, for example by searching data services like Lexis-Nexis or Factiva or web scraping, nor have I tried to confront issues related to selection or source bias.\(^29\)

Fully automated coding is most advanced for the purpose of generating datasets of domestic and international events that are discrete—identifying a specific occurrence like an attack or a protest—and are sparse in terms of descriptive information extracted from text data.\(^30\) Machine coding has not displaced human coding in the collection of data on either episodic events—extended series of occurrences comprising such things as international crises or wars—or discrete events that must be described in richer detail, although hybrid approaches are being developed. The illicit arms transfer I am collecting more closely approximate that latter type of event data, so it may be too much to hope that the coding process can be fully automated. However, natural language processing (NLP) tools can help in various ways, especially for named entity recognition (NER).

If machine coding seems viable, my intention would be to adopt an existing coding ontology, such as CAMEO or ICEWS, and adapt it as necessary for illicit arms transfer events.\(^31\)

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The ICEWS actor dictionary consists of over 100,000 named individuals or groups (e.g., insurgencies, companies), along with primary affiliation (e.g., government sector, ethnic group) and country. I would need to add lesser known actors who figure in the illicit arms trade (producers, dealers, brokers, transporters). Many of these have already been entered into the database while others might be identifiable using pattern-matching NER or some other computational method. But existing dictionaries can be used to simplify the task immensely.

Compared to actors, automating the coding of action, and thus the relationship or transactions between actors, presents a much bigger challenge. ICEWS refers to these as event types and they are based on CAMEO’s taxonomy and verb dictionary of about 300 kinds of action within such broad categories as consult, engage in diplomatic cooperation, provide aid, demand, reject, and fight. There are only a five specific types of action that directly pertain to arms transfers—actors can (i) appeal for or (ii) demand military aid, (iii) express intent to or (iv) actually provide military aid, or (v) reject request for military aid—but arms transfers could be the subject of other types of action like demand settling of dispute or accuse of corruption. A great deal of work would be required to catalogue verb phrases describing the many dimensions illicit arms trading—transacting, acquiring, deal-making, transporting, concealing, and so on—conducted by variety of substate actors. If the bigger part of this particular task is left to human coders, this could be eased considerably by machine coding common objects in these verb phrases, namely weaponry. An arms dictionary could be compiled from various sources (e.g., SIPRI, NISAT, Small Arms Survey, Jane’s) and would need to include both generic weapons categories (e.g., assault rifles) and the most commonly identified models (e.g., AK-47).

That is a big dictionary, and it could be limited to SALW, but it’s doable.

Lastly, I should acknowledge that another major hurdle to implementing any form of machine coding is my lack of programming skills. Although I have been able to apply some basic NLP procedures, such as part-of-speech (POS) tagging, NER, and shallow parsing (a.k.a. chunking), to sample texts in GATE (General Architecture for Text Engineering), with its graphical user interface and library of plugins, I am not sure how far I can get on this project as a nonprogrammer. Moreover, if the most realistic approach to coding these documents is machine-assisted human coding, then coders will be working with annotated texts while providing database inputs. I have not yet explored what existing utilities might be most effective for this type of text processing.
Figure 1  Illicit Arms Trade, 1998-2005: Nodessize as Indegree Centrality
Figure 2  Illicit Arms Trade, 1998-2005: Nodessize as Outdegree Centrality
Figure 3  Illicit Arms Trade, 1998-2005: Former Soviet Bloc and Sub-Saharan Africa
### Table 1  Descriptive Statistics

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### Table 2  Model of IAT Outdegree Centrality

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### Table 3  Model of IAT Indegree Centrality

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