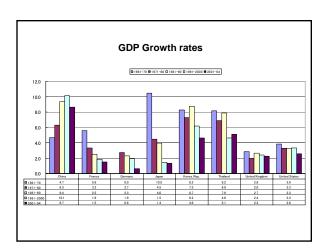
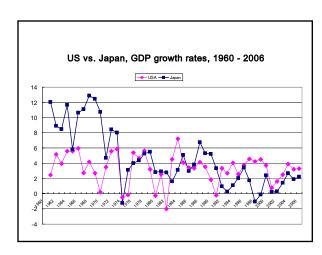
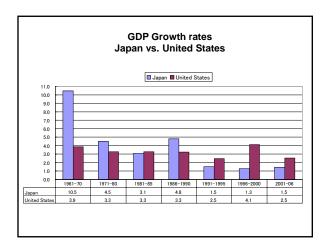
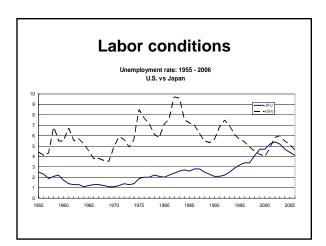
# The Bubble Economy and its Burst

Japan in the 1980s and 1990s









## Structure of Japan's stable growth

- Strong growth in private consumption
- Well-educated labor force
  - Almost no conflict b/w management and labor and between blue and white collar workers
- Stable political environment 55-system

  - Emergence of technocrats
- Stable geopolitical environment
- "Dual system"
  - Tradable sector vs. non-tradable sector
    Manufacturing vs. service sector
- Egalitarian fiscal policy

## Price of Japan's stable growth

- · Labor force with weak creativity
- Corruption and collusion in the political arena
- "Dual system"
  - Super-competitive sector vs. super-inefficient sector
- Dysfunctional cross-subsidy scheme vs. Egalitarianism

# The "Bubble Economy" in the 80s and its Collapse in the 90s

- The current recession ("Heisei recession": 平成 不況) started w/ the burst of the bubble in the asset markets in 1990.
- But initially, this is something Japanese people wanted ...
- The system that fueled the economic boom in the 1980s has become the core of the problems in the 1990s.

## In Sum, ...

- Change in banking sector in Japan
- → Led to "easy credit" during the 1980s
- → Investment, especially in asset markets, boomed, so did bank lending
- US "Twin Deficits" fueled credit expansion in Japan
- After the collapse of asset markets, Japan's financial system became dysfunctional b/o nonperforming loans

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## Banking Structure up to the '70s

- Up to '70s Division of Labor in Japanese finance
  - City banks/industrial banks (public banks)
    - → Financed large corporations/projects for infra. building
  - Regional banks, credit unions, agri-coops
    - → Financed SME, individuals (self-employed)

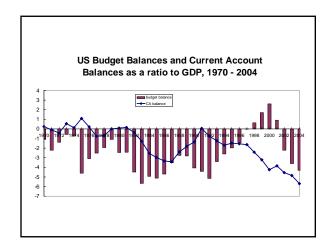
## Banking Structure after the '70s

- Change in the division of labor (late '70s and early '80s)
  - Internationalization of corps. + Financial liberalization
    - → Big MNC such as Toyota and Matsushita started financing in overseas markets
    - → Big banks lost their traditional customers
  - Banks started demanding deregulation in banking industry to expand their territories
  - Big banks started retailing, squeezing other smaller banks
  - Smaller banks also started demanding financial deregulation ex. Jusen (住専)

#### U.S. also demand Japan's financial deregulation

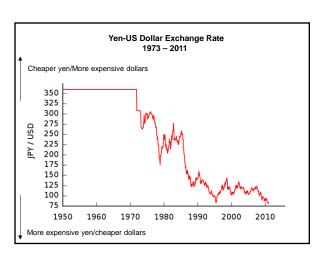
- The "Twin deficits" became severe under the Reagan administration
  - Tight monetary policy in 1981-82
  - High gov't spending
  - Large tax cuts → Reaganomics
  - → US dollar appreciated
  - → Contributed to trade deficits
  - U.S. trade deficits against Japan were already politicized since 1960s
  - Yen was claimed to be undervalued

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# U.S. also demand Japan's financial deregulation

- In the early 1980s, US trade policy started becoming protectionist
- And, the US Gov't started demanding Japan to liberalize financial markets
  - The "Yen-Dollar Committee" (1983): The reason why US dollars do not depreciate is because Japanese financial markets are closed, making it less attractive to invest
  - Japanese authorities are maintain an artificially low level of interest rates in Japan
- Japanese banks perceived US gov't as a good ally to demand further financial deregulation/liberalization with



# Déjà vu of the pre-Plaza accord period (1981 – 1985)

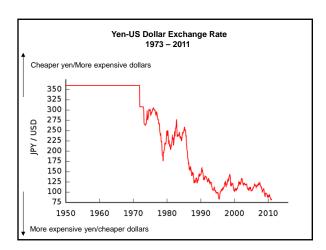
- Japan is the biggest contributor to U.S. CA deficit
- <u>Japan</u>, with manipulative currency policy, keeps its currency undervalued and keeps dumping exports to U.S. markets
- Japan needs to revalue its currency, and
- develop and liberalize its financial markets, so that
- <u>Japan's</u> excessively high saving rate will go down, and that
- <u>Japan's</u> enormous current account surplus will be recycled within the country (or the region), not flowing into the U.S.

# The savings glut argument is popular in Washington (2000s)

- <u>China</u> (or East Asia) is the biggest contributor to U.S. CA deficit
- <u>China</u>, with manipulative currency policy, keeps its currency undervalued and keeps dumping exports to U.S. markets
- China needs to revalue its currency, and
- develop and liberalize its financial markets, so that
- China's excessively high saving rate will go down, and that
- <u>China's</u> enormous current account surplus will be recycled within the country (or the region), not flowing into the U.S.

## Japan's financial deregulation/liberalization

- In 1984, GOJ announced it will implement financial dereg./lib. policies.
- Ironically, GOJ's liberalization policy enhanced more Japanese investment to the US and contributed to stronger US dollars
- Consequently, US trade deficits worsened
- 1985:9 The Plaza Accord
  - G7 countries agreed to "correct" the value of US dollars by intervening the markets
- Yen soared afterwards → hurting J's exports



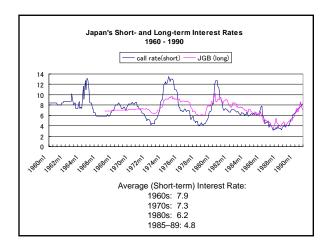
# Financial expansion (?) in the late 1980s

- Strong yen hurt the competitiveness of the export sector → High Yen (En-daka) Recession in 1987
- US Black Monday (Oct.19, 1987)
  - DJ fell 22.6%, 41.8% in Australia, 22.5 in Canada, 45.8% in HK, 26.4% in UK
- → Japan was intact and quickly lowered the interest rate, which it was already lowering after the Plaza accord.

# Financial expansion (?) in the late 1980s

#### Credit expansion occurred in Japan

- Circumstantial reasons: Low i policy
  - "High yen recession" (1987)
  - US Black Monday (Oct. 1987)
  - Government debt (early 1980s) + Privatization
- Structural reason: Change in Banking structure

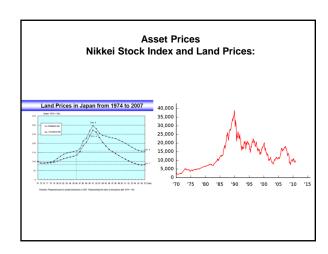


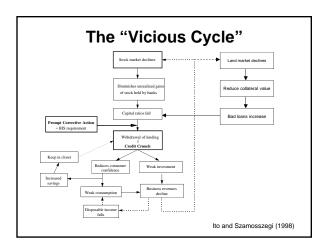
## Credit expansion in the late 1980s

- Thinner profits, but larger lending
- This was sustainable as long as the value of land kept rising. → Land as collateral
- Rising stock market prices → increasing lending
  - Banks are allowed not only to hold shares of corporations, but also to include the capital gains as part of their capital, *i.e.*, the higher the stock market level, the more capital, and the more lending.

#### The Burst of the Bubble ...

- · Asset inflation became a social issue
- BOJ guided higher interest rates in 1989
- The stock market collapsed in 1990.
  - By Oct. '92, the Tokyo stock market lost its value by 50%.
- The land market value started declining in 1992.
- The anti-wealth effect or the vicious cycle started in the early 1990s.





## Bad loans are bad!

- Total Amount of Bad Loans:
  - 43.2 Trillion Yen (\$360 Billion), as of March 2002
  - 29% up from previous year
  - Roughly 9% of total lending (It was as high as 15% in 1998)
  - c.f. In US S&L 7% of GDP



# The "Lost Decade"/The "Great Recession" (1991 – present)

1991 – 1995

- Asset deflation
- Reversed wealth effect: "Vicious cycle"

1995 – 1996

- Yen appreciation
- Massive fiscal expansion

1997 - 1999

- · Fiscal contraction
- · Banking crisis

1999 - present

- Deflation, Liquidity trap
- · Social security system crisis

# Macroeconomic policies were ineffective

#### **Macroeconomic Policies**

- Fiscal policy (Gov't spending and tax cuts)
- Monetary policy
- (Exchange rate policy)

# Macroeconomic policies were ineffective

- **Government spending** (J-gov't spent about \$1trillion during the 1990s)
  - Well, it did work, maybe. The economy could've been worse w/out massive fiscal spending in the early
  - But, it was not as effective.
    - Diminishing returns

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## Why didn't macro policy work?

#### • Tax Cuts

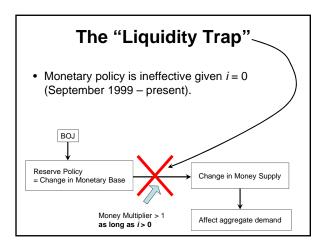
- No one to give tax cuts to:
  - 60% of possible tax payers aren't paying taxes after a series of tax cuts
    - -Too high minimum taxable income
  - "Don't favor the rich!!"
- "Ricardian equivalence" (late '90s on) due to mounting government debt

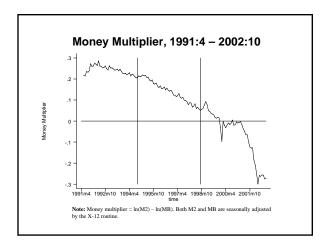
## Why didn't macro policy work?

- **Monetary policy** not effective especially in the late 1990s
  - "Liquidity Trap"
  - Financial crisis in 1997 98

# Japan's Nominal Interest Rates 14 Out reschool 1980ml 1980ml 1980ml 2000ml

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## **Political Inertia**

- Climate change inside and outside Japan and rigidity in the system
- Lack of objective policy analysis/policy debates
- Legacy of the Cold War
  - Extreme risk averse behavior / Avoidance of social fragmentation
  - Conservatism / status quo
- Legacy of the war economy "If the markets aren't working properly, why doesn't the gov't intervene?" (cf. rise in foreign investors)